THE RACE FOR THE G.O.P. NOMINATION

94-6

S. Loo \(68\)
Air Command has now canceled B-52 airborne alert flights—simulated runs on Communist targets, with nuclear bombs aboard—in the wake of the Greenland crash in which four hydrogen bombs were lost, could, however, bring the usefulness of a new manned bomber into question.

**Drastic Turnover.** Other dilemmas face Clifford, notably how extensive an anti-ballistic missile system to recommend and what to do about the continued deployment of 200,000 U.S. troops in Europe in the light of balance of payments problems and manpower shortages elsewhere.

Nagging as all the others may be, the overriding enigma for Clifford—and the President—is, of course, Vietnam. All the signs indicate that Johnson is once more going through the process of preparing the nation for news of a major notch-up in the war. When the announcement will come is uncertain, but it seems likely that Johnson has in mind an increase in troop strength on the order of nearly 200,000 men. That would have far-reaching effects. It would add as much as $10 billion to the $77 billion Defense budget. House Ways and Means Committee Chairman Wilbur Mills (D-Ark.) warned, "There is a considerable deceleration" of the war "could force" Congress to raise taxes, but he warned that the Government would have to trench spending elsewhere.

Some officials think that the President ought to ask Congress for a formal declaration of war and thereby make it easier to rein in the supercharged economy with wage and price controls, silence critics and mobilize troops. But the State Department adheres to the objections it listed in 1965 to such a declaration—chiefly, that it would risk "enlarging the scope of the conflict" and lead to "expanded involvement" by Hanoi's Communist allies. As for the legality of fighting a major conflict without a formal declaration of war, the U.S. has done so in six of its eleven major wars.1

Clifford said recently, "I cannot recall perhaps a more perilous time confronting this nation than confronts it today." Though Vietnam is by no means wholly responsible, he believes that an unsatisfactory outcome of the conflict there could well lead to World War III. In any case, far more than Vietnam will be at stake during the next two years of Clifford's tenure as Secretary of Defense. If he can help to reduce the disarray in NATO and other U.S. alliances, and to restore the army that once existed between Capitol Hill and the White House, he will have done much to reweave the badly rent fabric of national unity.

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1 The five declared wars: War of 1812, Mexican War, Spanish-American War, World Wars I and II. The six undeclared wars: the naval war with France (1798-1800), the First and Second Barbary Wars (1801-1805 and 1815), the Mexican-American conflict of 1914-1917, the Korean War and Viet Nam.

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**THE PRESIDENCY**

**Fly Now, Tell Later**

Thanks to some of the most elaborate security measures in memory, there were no crowds on hand to greet Lyndon Johnson last week as a six-car procession bore him down Stemmons Freeway on his first visit to Dallas since Nov. 22, 1963. At the Texas School Book Depository, on his route, shades masked the sixth-floor window from which Lee Harvey Oswald fired the bullets that killed John F. Kennedy. As his aquamarine limousine passed within 200 yards of the building, the President also seemed determined to curtail his memories of that terrible day and spot. With Daughter Luci in the back seat, Johnson chatted lightly about his mongrel Yuki, perched on the ledge behind his head.

Inside Dallas Memorial Auditorium, delivering his first campaign stump speech of 1968, the President assumed the stance that he now apparently plans to maintain until Election Day. In a 27-minute address to National Rural Electric Cooperative Association conventioners, Johnson reached back to his own political youth and the New Deal, draping the cape of Franklin Roosevelt over his own presidency by reciting the Administration's record on Medicare, education, the war on poverty, and social security benefits. The Great Society, said Johnson—invoking a term that has been notably missing from recent presidential pronouncements—is "taking root. It is thrusting up; it is reaching out to banish need and to bring new hope into millions upon millions of lives."

**Cold & Warm.** Another emerging, and perturbing, pattern for the 1968 campaign is the prospect that violently hostile demonstrations will rule out the handshaking style of campaigning amid big crowds that Johnson likes. His secret journey to Dallas not only precluded large gatherings along his route but even took local lawmen by surprise. Po-
Roosevelt Chief Charles Batchelor received only one hour's warning from the Secret Service. Johnson intends to announce none of his trips in advance, will honor speecheaking invitations only at the last moment.

Even so, a handful of demonstrators found time to mount an antiwar picket line in Dallas. And in Austin that night, a soft-drink bottle was hurled at Johnson's car from the midst of a crowd of 200 hooting and cheering University of Texas students when the President came unannounced to Governor John Connally's 51st birthday dinner.

Secrecy was again the order of the day at week's end when Johnson flew out of Washington, his destination unrevealed until shortly before he boarded Air Force One. The first stop was Houston, where the President toured the Manned Spacecraft Center. Next, he dropped in at Beaumont, Texas, for a fund-raising dinner, then on to Marietta, Ga., to watch Lockheed Aircraft roll out the world's largest aircraft, the C-5A Galaxy flying freighter (wing span: 223 ft., height: 65 ft.), which can lift 2½ times more cargo than any current U.S. air transport. "This would sure carry a lot of hay," marveled Johnson after touring the C-5A's barnlike cargo hold. Then he flew to Ramey Air Force Base in Puerto Rico.

White House reporters were given no advance clues. Instead, they were told to bring clothes for cold and warm climates—and perhaps a pair of swimming trunks—but were warned not to tell anyone else. For his own safety, the President feels constrained to follow such hugger-mugger procedures, and he has told intimates that he intends to emulate the Roosevelt campaign of 1944—when F.D.R., to conceal his failing health, eschewed most campaign trips and stayed at his White House desk, directing the administration of a nation at war.
for Rockefeller.” Some seers deduced that Rockefeller had stabbed Romney the previous week by admitting that he would accept a draft. Others whispered that it was a twin double cross: Romney quitting early enough to wreck Rockefeller’s timetable in retaliation for Rockefeller’s supposed duplicity. No one, of course, could substantiate anything, and the speculation was subsidizing the shock wore off.

What did not subside was the suddenly overwhelming pressure on Rockefeller. Upon landing in Washington minutes after the Romney announcement, Rocky was engulfed in a fog bank of conflicting advice from fellow Republicans. Those already sympathetic to him—Senators Jacob Javits, Hugh Scott, Edward Brooke and a chorus of others—counselled action. The general feeling was that Romney’s departure had removed the last shred of justification for Rockefeller’s judicious isolation. Senator Mark Hatfield of Oregon spoke for most of them: “He can’t play coy. If he’s going anywhere, he should get out on the track now.”

Votes & Headlines. But which track? It was still early enough for Rockefeller to enter the Wisconsin, Indiana and Nebraska primaries. To do so would take enormous energy and bravery—some said foolhardiness—because he would be exposing himself to conservative animosity, with virtually no chance of victory. Midwestern Republican leaders questioned by TIME supported this view. The Midwest is essentially Nixon country, and although it contains pockets of Rockefeller sentiment, the leaders agreed that the risks would be far too large. Oregon Governor Tom McCall, who had earlier announced a write-in campaign for Rockefeller in his state, invited the New Yorker to challenge Nixon in his bailiwick, where Rockefeller beat Goldwater in 1964 and where Nixon is now vulnerable. Rockefeller and Nixon, said McCall, “are the best. If we had them, it would be a primary at its very best in a state that is a microcosm of the national election.”

Not to compete could also be dangerous. There are delegate votes to be wooed and headlines to be won. In Rockefeller’s case, total abstinence from primaries, or even holding out for a relatively easy run in Oregon, has special risks. Those who accuse him of not being a “regular” Republican would count it as further evidence of his disdain for the party apparatus and for traditional procedures. Besides, Nixon can hardly be counted on to stand still for the next couple of months.

Lacerated Brow. Yet Rockefeller’s initial reaction was to maintain his aloof stance. Soon after arriving in Washington, he went to his 35-acre estate on Foxhall Road for a conference with his brother, Governor Winthrop Rockefeller of Arkansas, and Governor Spiro Agnew of Maryland. Agnew was eager to line up specific commitments from as many of the Republican Governors as possible, to create a draft, in effect, from that powerful group. Rockefeller and George Hinman, his chief political aide, froze the idea at once. Agnew, who had come to Washington saying it was time to stand up and be counted, then passed the word that the Governors must have the opportunity to “sort out their thinking before taking positions on any candidate.”

Rockefeller still felt that he could keep his hand from being forced. And while a majority—perhaps 18—of his 25 fellow Governors are generally counted as pro-Rockefeller in varying degrees, few of them are now prepared to make an official commitment. Several of the Governors in fact plan to go to Miami as favorite-son nominees.

Next stop was the opening reception of the Governors’ Conference. Rockefeller and Wife Happy made a suitably late entrance at 8 p.m. and immediately dominated the scene. Newsmen and politicians alike scrambled toward the couple as if Rockefeller had not only announced but won. Connecticut Governor John Dempsey got lacerated by a wild camera. Rockefeller gallantly dabbed the blood from Democrat Dempsey’s brow with his handkerchief.

Over the Fish. Grinning his winningest, winking his twinklingest, Rockefeller took it all in with obvious satisfaction. “Wonderful!” he exclaimed. “Terrific!” Then down to business, still smiling: “My position has not changed. We want to win. The party needs unity. I’m exactly where I was before. I’m not making any move.” Wink. “You’re winking at me, Governor,” said a reporter. “I’m not winking at anybody,” said the Governor.

Still later that Ash Wednesday night, Rockefeller was host at a private dinner for New York Republican legislators. Over fish and French white wine, he heard more warnings about the dangers of standing pat. By way of response, he said: “I have been accused
of dividing the party once [in 1964]. I don't want that ever thrown in my face again.” And he again conceded his willingness to be drafted. “But there’s a question of how you define a draft,” he told his fellow New Yorkers. “I’m going to be thinking about that.” His hopes were undoubtedly jogged by Romney’s follow-up press conference Friday morning. Instead of coming out for Rockefeller as many expected he would do, Romney said he was not advising his supporters in New Hampshire or anywhere else about whom to work for. Like Rockefeller, he talked of the need for unity. Unlike Rockefeller, he tactfully reached out to the candidates for potential candidates to make clear their positions on major issues—most especially on Viet Nam. This jad hit Rockefeller in the vitals. There are few subjects on which he has been more silent recently, and his reticence has prompted rumors that he has modified his prowar stand of two years ago.

Romney followed up his plea for a discussion of the issues by remarking that he could support Nixon if the other Republican Governors went that way. Then Montana’s Tim Babcock, previously thought to be holding out for Ronald Reagan, announced loudly that he would support Nixon, and that half the Republican Governors would do the same. It was after that—just a few hours after the Romney press conference—that Rockefeller issued his statement of availability. Said George Hiram: “We decided that we simply had to gear up his position.”

The First T.K.O. In making his half move, Rockefeller obviously bought time for himself. He has given the brokers who select and control delegates reason to pause in the coming weeks before committing themselves to Nixon.

Some of his own support may solidify, a favorite son or two may be won over, and a write-in campaign in a smallish, friendly state like Oregon could yield vastly encouraging results. Nixon, meanwhile, might blink or falter. As it did for Rockefeller, Romney’s withdrawal presented Nixon with new choices and alternatives. One of his biggest tasks, by his own admission, is to prove to the skeptical that he can win elections again. Nixon has not, after all, won a general election in his own right since his 1950 Senate race. The primaries were to have been his means, and George Romney the man conveniently heading the loser’s column. By driving Romney out of New Hampshire before the vote, Nixon certainly demonstrated strength rather than weakness. It was, as one of his aides put it, “the first T.K.O. in American politics.”

Whomping the Old. Yet a clean knockout, with the vanquished being carried off bloody and big in view of all, would certainly have been more meaningful. As Nixon himself said last week: “The question is not just winning the primaries. It is how they are won.” The spectacle of Nixon whomping Harold Stassen from New Hampshire to Nebraska would hardly electrify the voters. Another possible problem for Nixon is the effect of last week’s events on Ronald Reagan’s chances. The Californian’s backers believe that Rockefeller can stop Nixon—something Romney could not do—and thus revive Reagan’s chances as the compromise conservative choice of the convention.

On the other hand, in the absence of sharp, direct confrontation, Nixon can claim victory in the primaries by default without expending much ammunition. He can concentrate his attacks solely on Lyndon Johnson in broad terms during the preconvention period—which he has been trying to do anyway—keeping his specific proposals fresh for the general election. Instead of devoting most of his time to the six primaries he is entered in, Nixon points out, “I am going to greatly expand my efforts in the non-primary states. We’ll be able to plow ground we would not otherwise have been able to plow.” And to hear Nixon strategists tell it, Romney’s exit dissipates a certain obsession around the G.O.P.’s center, which Nixon covets as his private turf. They feel that now there is only Rockefeller on the Republican left, Reagan a dim figure on the right, and Nixon alone in the middle.

Nixon’s initial reaction, however, was to maintain popular interest in the pri-
maries, especially New Hampshire. He got word of Romney's decision while stumping in Milford, a few hours before the official announcement. Two aides who picked up the rumor drew Nixon into a lavatory to give him the news. His first reaction upon reappearing: "I don't believe it."

Political License. Soon he was not only believing it but adroitly acting on it. Even before Rockefeller gave the go-ahead to draft committees and write-in campaigns, Nixon declared: "New Hampshire has the significance of indicating how strong Governor Rockefeller is in the state. If he gets a minimal [write-in] vote, that would tend to discourage those who want to draft him." With more than a bit of political license, Nixon also remarked: "Rockefeller is said always to have been popular in this state. I have no reason to question that." Actually, Rockefeller ran a poor third in New Hampshire four years ago despite a vigorous campaign. Henry Cabot Lodge won, and Goldwater came in second.

Nixon's purpose was served when Rockefeller supporters announced that they would step up their write-in drive in New Hampshire. Their efforts until now have been slight and amateurish. Regardless of how that turns out—Nixon kindly set a near-impossible goal of 30% for Rockefeller—there will be a subsidiary contest between the two. The phase of the New Hampshire primary that gets all the attention is the so-called popularity contest, in which voters express their preferences for the individual candidates. However, the ballot has another segment listing convention delegates who may run as pledged to a candidate, favorable to one, or uncommitted. Both Nixon and Rockefeller have delegate slates supporting them. Therefore, Rockefeller's name, while missing from the popularity contest, appears 16 times elsewhere with those of the eight nominees for delegates and eight for alternates.

Second Barrel. Nixon was not content to be running against Rockefeller; he named Lyndon Johnson as an antagonist. "The size of the vote on the Republican side," he pointed out, "will be measured against the size of the vote on the Democratic side. The bigger the difference, the clearer the message will ring out loud across the country that New Hampshire says the time has come for Lyndon Johnson to go home to Texas."

The former Vice President's cardinal rule has been to treat fellow Republicans as lovingly as an election year will allow. He praised Romney's vigor as a job candidate, he ignored the effort to debunk the walking horse theory, Romney's withdrawal, he said, "was not designed to stop Nixon. It was designed to save Romney from a defeat."

But Nixon has been arguing all along that his own itinerary to the nomination—via the primaries—must be followed by all the other hopefuls. Last week he challenged Rockefeller's argument that full-scale primary battles would sunder the party. For one thing, he said, a high-minded campaign such as his own would not injure the Republicans but merely add a second barrel to the anti-Democratic gun. Then he invoked a decidedly Democratic name: "As John F. Kennedy said in February of 1960—in Albany, N.Y., incidentally—the time is past when presidential nominees, untested in the primaries, would be named in smoke-filled rooms by political bosses." Thus Rockefeller's tabernacle of unity becomes Nixon's den of iniquity. They have each promised to support the other in the general election, but until the convention the genteel barbs will be there. While renewing his pledge to Nixon, for instance, Rockefeller took a dig at his weakness: "The party has got to make up its mind on who has a real chance of getting the votes of independents and Democrats."

Study in Contrasts. Rivalry between the two would be fascinating regardless of the prize. They are a study in contrasts. Richard Milhous Nixon, only 55 but a political force in the nation for a full generation; the steely infighter who developed from a boy beanpicker in Whittier, Calif., to the second-youngest Vice President in U.S. history; the man who has been around so long, sat so high, fallen so far, and so discreetly risen again that some of his oldest enemies have grown mellow toward him; and the politician who, despite his origins and his own mellowing, has been unable to shake entirely the opportunistic image. Nelson Aldrich Rockefeller, 59, a megamillionaire via the Rockefellers, a political patrician through the Aldritches; a Republican brought into public life by F.D.R.; a man of charm and assurance who got on a silver platter the early prominence that Nixon had to claw for, who wandered away from a Republican Administration rather than be frustrated by it, who eschewed the easy life for elective policy and then turned into a blunt-eating back-slapping vote catcher.

Yet they also have some things in common. Both have lasted for the presidency for eight years. Both have been pronounced politically dead, Nixon after signing his own burial order at his bitter 1962 press conference ("You won't have Nixon to kick around any more"). Rockefeller after being divorced from a middle-aged wife and marrying a divorcee—and raising state taxes to boot. Both have re-emerged, old pros in a youth-happy age, miraculously well-preserved politically in the formaldehyde of ambition and determination.

Fifth Avenue Compact. If any more piquancy were needed to build the gate, there is the additional fact that this is something of a grudge match. Nixon and Rockefeller collided in 1960 over the nomination when, as today, Nixon was the announced candidate with much strength in the regular party organization and Rockefeller the non-candidate in search of a draft. The contest was woefully uneven then, but Nixon badly wanted the backing of liberal Republicans. Rockefeller refused to consider the vice-presidential nomination, harpooned the outgoing Eisenhower Administration—and by implication, Nixon—and, as the price of support, exacted from Nixon the famed 14-point Fifth Avenue compact that put Nixon in bad odor with the Republican right wing.

That agreement on platform planks, hammered out in Rockefeller's Manhattan apartment while the convention roiled in Chicago, was not so offensive to Nixon ideologically as it was politically. In 1964, they tangled again, not so much over principle as over party loyalty. Nixon supported the ticket and worked for it, later attacked Rockefeller as a "divider" and "spoilsport" for doing neither.

Although much is made of the con-

* Nixon now lives in the same building. Rockefeller has since moved next door.
servative-liberal split between the two, they have rarely been in conflict on basic principles. When Rockefeller worked for Eisenhower as Under Secretary of Health, Education and Welfare and later as his Special Assistant for Foreign Affairs, he occasionally found an ally in Nixon against more conservative elements in the Administration. Certainly Nixon is at home with the congressional wing of the party, oriented toward the Middle West and limited government, while Rockefeller is of the Eastern Establishment, prone to look first toward the executive branch. Yet if during the '60s Goldwater has symbolized Republicanism's right frontier and Rockefeller's left, Nixon falls well between. On several of the big emotional issues defined in liberal-conservative terms, Nixon has fallen on the liberal side. He was denouncing the presidential candidate. In his past nine years in the statehouse, Rockefeller has more than doubled state spending to the present rate of $5 billion by raising taxes three times; he is currently seeking another tax increase and a $5.5 billion budget. Rockefeller has used the money for a cornucopia of state programs—education, health, pollution control, transportation, housing—that have made New York one of the most progressive states in the country. Last week he unveiled plans for a new transportation-improvement scheme for the New York City area that will cost some $3 billion over the next decade and an urban-redevelopment plan with a price tag of $6 billion in public and private funds. If Rockefeller becomes the Republican candidate, the Democrats will hardly be able to accuse him of indifference to domestic needs. Nor, for that challenger, Nixon is bound to benefit. A tighter situation would boost Rockefeller—provided that he has meanwhile advanced his own cause.

As he becomes more active nationally and attracts more publicity, Rockefeller's standing in the polls may well improve. This would help him, of course, but unless the rise is large and sustained, the value to him is likely to be short-lived. What Rockefeller needs is solid missionary work among the convention delegates, whose selection has already begun, and a demonstration of enough fight to prove his ability to slug it out with L.B.J. "Drafts," said Everett Dirksen last week, "are few and far between." Major party candidates who avoid primaries have been rarer still in recent years.

As the deadlines for Nebraska, Oregon and Indiana fall one after another

John Birch Society and right-wing extremism in California before it became fashionable for Republicans to do so. He supported the 1964 and 1965 civil rights bills and the nuclear test-ban treaty although Goldwater opposed them.

New York Cornucopia. How they will differ on 1968 issues remains to be seen. Nixon has not yet produced a sheaf of detailed proposals on major questions, although he talks a hard line on Viet Nam and calls for budget cutting at home. Nixon has also made some thoughtful statements on poverty here and abroad, on racial issues and other subjects that indicate he is developing new proposals for use when he considers the time right. Rockefeller in recent months has been studiously sticking to state affairs, venturing afield as a rule only in his capacity as chairman of the Republican Governors Association policy committee. Seven months ago, the committee put out a 60-point package on urban problems similar in some respects to the presidential riot commission's report last week.

Rockefeller's record as Governor indicates what he would argue for as a matter, could he charge the Democrats with spending too much.

Primary Mill. The White House regards Rockefeller as the strongest man the Republicans can field, and some Republicans who personally prefer Nixon would accept Rockefeller if they thought that only he could win. Nixon, however, has held a strong lead in polls of both Republican leaders and ordinary voters. The current Gallup poll of registered Republicans gives Nixon a formidable edge of 67% to 30% for Rockefeller with 3% undecided. Nixon's lead in this test has swelled 21 points since January, partly perhaps because of Rockefeller's clash with New York Mayor John Lindsay over last month's garbage strike (TIME, Feb. 23). The poll shows Nixon ahead of Rockefeller among all voters, 48% to 44%, with Rockefeller leading among independents, 47% to 45%. Surveys of this nature have been swinging widely in recent months, as has the President's popularity rating. Yet by next summer they could become an important factor. If Johnson's estate falls so low that he appears vulnerable to almost any

this month, Rockefeller will doubtless be criticized for his decision to remain aloof, but it seems unlikely that he will reconsider at this stage. Yet his drive needs some impetus. By week's end he had already given tacit consent to the formation of Rockefeller-for-President groups in each state, and organizational work was beginning. These units may soon be meshed into a national organization. It is still questionable whether a draft can be induced in this manner for Rockefeller. Moreover, by boycotting the primaries he will run the risk of seeming too afraid or too arrogant to fight for the prize.

Nonetheless, both Nixon and Rockefeller will now be compelled to take positions on all the pressing issues of 1968—from slums and fiscal policy at home to Viet Nam and U.S. policies elsewhere in the world. They will have an unrivaled opportunity to engage in a thoughtful, thoroughgoing discussion of Republican alternatives—and at the G.O.P.'s highest level. Their dialogue should stimulate the party. It may also provide the nation with the new perspectives it urgently needs.

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